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THE EDUCATION OF PRISON SERVICE OFFICERS: TENDENCIES AND CHANGES IN THE FRAMEWORK OF SECURITY

Dorota Kanarek-Lizik

Higher School of Criminology and Penitentiary Science in Warsaw, st. Wiśniowa 50, 02-520 Warsaw, Poland

E-mail: dorota.kanarek-lizik@wskip.edu.pl

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Abstract. The article presents the current patterns in education of Prison Service officers on the example of one of the largest penitentiary units in Poland, i.e. the Penitentiary Facility in Włocławek. The tendencies and changes in provision by qualified staff in penitentiary system as a prerequisite of societal safety were defined due to analysis of data about education of officers of the Prison Service and penitentiary department in the years 1999–2019. In order to investigate the role of rehabilitation staff in the penitentiary system, it is important to assess the current distribution and structural changes in penitentiary staff which, in turn, can be crucial for achieving the objectives of the execution of the imprisonment penalty. To achieve and maintain societal safety, particularly security in penitentiary system it is important to consider changes in the capacity of the prisons. In this regard main positive trends are: increase of number and share of staff with special tertiary education affects the quality of the social rehabilitation work at the penitentiary facility; gender distribution of Prison Service staff tends to reflect distribution on prisoners; professional qualification of officers grows steadily. The main challenge for current penitentiary system in order to increase its educational impact on prisoners is hiring process which should be directed on attracting graduates of rehabilitation pedagogy and penitentiary pedagogy to work in the penitentiary department.

Key words: education; personnel structure; penitentiary facility; Poland; security

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1. Introduction.

Security in penitentiary system cannot be achieved without appropriate changes in educational level of the staff, which, in their turn, depends a lot on the capacity and quality of the educational system (Hamdan & Hamdan, 2020; Mazzanti et al., 2020; Vasconcelos, 2021). It is proved for different market sectors and stages of economic development (Bilan et al., 2019; Máté et al., 2018; Alkhateeb et al., 2020; Poltarykhin et al., 2020).

For such specific field of occupation as penitentiary system the importance of professional education increases significantly due to its impact on state security (Kośmider, 2018; Strzelec et al., 2019; Chehabeddine & Tvaronavičienė, 2020) Considering this fact, in this research the current tendencies and changes of education are investigated based on experience of one of the most powerful penitentiary institutions in Poland. The Penitentiary Facility in Włocławek is located in the Kuyavian-Pomeranian Voivodeship. The prison falls under the District Inspectorate of the Prison Service in Bydgoszcz.

It is a penitentiary for men: juveniles, those serving a sentence for the first time and penitentiary recidivists. The

penitentiary has the following wards: a detention centre, semi-open penitentiary for juveniles and semi-open penitentiary for first-time prisoners. In addition, there is a therapeutic ward for inmates addicted to narcotic drugs or psychoactive substances as well as a ward for inmates requiring detention in a designated ward or cell of the detention centre or penitentiary facility in conditions ensuring increased public security and protection, i.e. a ward for dangerous inmates. On the premises of the penitentiary facility operates the Centre of Continuing Education No. 2 in Włocławek, which predominantly provides vocational qualification courses for convicts. The capacity of the prison was set at 1,220 people. The Penitentiary Facility in Włocławek is one of the largest penitentiaries in Poland.

The article presents the changes in education of Prison Service officers at the Penitentiary Facility in Włocławek as well as the penitentiary department in the years 1999–2019. The author selected the penitentiary department for the presentation of data relating to the number and educational background of the Prison Service officers because in her opinion, the role of rehabilitation staff in the organisational structure of a penitentiary facility is essential, particularly in terms of achieving the objectives of the execution of the imprisonment penalty (Executive Penal Code 1997, Art. 67).

The organisational structure of the Penitentiary Facility in Włocławek is as follows: Management and independent positions, Human Resources Department, Penitentiary Department, Therapeutic Department, Security Department, Records Department, Finance Department, Quartermaster Department, Technology, Communication and IT Department, Outpatient Clinic with an Infirmary, Centre of Continuing Education.

2. The number of Prison Service officers at the Penitentiary Facility in Włocławek

The number of Prison Service officers at the Penitentiary Facility in Włocławek in the years 1999–2019 ranged from 277 to 331. In 1999, the penitentiary facility employed 283 prison officers, while in 2019, 327 (Table 1).

We observe an increase in the number of prison officers in the analysed period. The lowest number of prison officers was recorded in 2000 and 2003 (277), and the highest in 2018 (331). The upward trend in the number of prison officers is related to, among others, the increasing capacity of the prison, which in the years 1999–2019 ranged from 929 to 1,258 places (https://www.sw.gov.pl/strona/statystyka-roczna). (See Table 1).

V		Sex				
Years	Number of Prison Service officers	Females	%	Males	%	
1999	1999 283		5.3	268	94.7	
2000	277	15	5.4	262	94.6	
2001	279	16	5.7	263	94.3	
2002	2002 279		5.7	263	94.3	
2003	2003 277		7.2	257	92.8	
2004	285	24	8.4	261	91.6	
2005	285	23	8.1	262	91.9	
2006	285	21	7.4	264	92.6	
2007	300	24	8.0	276	92.0	
2008	313	26	8.3	287	91.7	
2009	319	31	9.7	288	90.3	
2010	317	32	10.1	285	89.9	
2011	315	36	11.4	279	88.6	
2012	315	38	12.1	277	87.9	
2013	315	41	13.0	274	87.0	
2014	316	43	13.6	273	86.4	
2015	2015 312		14.7	266	85.3	
2016	317	45	14.2	272	85.8	

Table 1. The number of Prison Service officers at the Penitentiary Facility in Włocławek in the years 1999-2019

2017	307	45	14.7	262	85.3
2018	331	48	14.5	283	85.5
2019	327	48	14.7	279	85.3

Source: own elaboration based on data obtained from the Penitentiary Facility in Włocławek

The data in Table 1 shows that in the years 1999–2019, men constituted the vast majority of the Prison Service officers. The largest number of male Prison Service officers, i.e. 94.7%, served in the penitentiary facility in 1999, while the lowest number, i.e. from 85.3% to 85.8%, in the years 2015–2019. The percentage of female Prison Service officers grew systematically in the analysed period. In 1999, 5.3% of the Prison Service officers were female, while in 2019, 14.7%. The low percentage of women serving as Prison Service officers can be largely attributed to the personnel policy of the prison system. When employing new Prison Service officers, a penitentiary facility/detention centre is most often guided by the purpose of the penitentiary. It is believed that if a penitentiary/detention centre is intended for male inmates, men should dominate the structure of the prison staff. The Penitentiary Facility in Włocławek is an example of such an approach in the personnel policy of the prison system. An upward trend is observed in the number of Prison Service officers in the penitentiary department in the years 1999–2019. The lowest number of officers in this department, i.e. 24 people, were employed by the prison in 2000, while the highest, i.e. 48 people, in 2018 (Table 2). The vast majority of the Prison Service officers of the penitentiary department have been men, particularly in the years 1999–2003 (more than 80%). The lowest percentage of men in the penitentiary department was recorded in 2019, i.e. 57.8%. Female Prison Service officers constitute a minority in the penitentiary department. In 1999 and 2000, the percentage of women was only 8% and 8.3%, respectively. However, it should be noted that the number of women in the penitentiary department has been steadily increasing and in 2019, reached 42.2%. This percentage is almost three times higher than the percentage of female Prison Service officers in the entire penitentiary (see Table 2).

Varia	Number of Prison Service officers of the penitentiary department	Sex					
Years		Females	%	Males	%		
1999	25	2	8.0	23	92.0		
2000	24	2	8.3	22	91.7		
2001	26	3	11.5	23	88.5		
2002	26	3	11.5	23	88.5		
2003	28	5	17.9	23	82.1		
2004	34	8	23.5	26	76.5		
2005	30	6	20.0	24	80.0		
2006	29	6	20.7	23	79.3		
2007	31	7	22.6	24	77.4		
2008	32	8	25.0	24	75.0		
2009	35	9	25.7	26	74.3		
2010	37	10	27.0	27	73.0		
2011	37	11	29.7	26	70.3		
2012	38	11	28.9	27	71.1		
2013	40	13	32.5	27	67.5		
2014	42	14	33.3	28	66.7		
2015	42	16	38.1	26	61.9		
2016	42	17	40.5	25	59.5		
2017	44	18	40.9	26	59.1		
2018	48	19	39.6	29	60.4		
2019	45	19	42.2	26	57.8		

 Table 2. Educational background of Prison Service officers of the penitentiary department of the Penitentiary Facility in Włocławek in 1999–2019

Source: own elaboration based on data obtained from the Penitentiary Facility in Włocławek

3. Educational background of Prison Service officers at the Penitentiary Facility in Włocławek

The officers' education is regulated by the Act of 9 April 2010 on the Prison Service. In accordance with Art. 44, to hold officer positions, it is required to have a master's degree, while to hold standard-bearer positions, a bachelor's degree is essential. Secondary education is mandatory for non-commissioned positions. In 2020, 85 people were employed as officers at the Penitentiary Facility in Włocławek. Additionally, 41 positions of standard-bearer and 216 positions of non-commissioned officers were also filled. In total, 342 prison officers served in the penitentiary. Moreover, the penitentiary employs civilian employees, i.e. state officials, pedagogical workers and others (Order No. 89/2020 of the Director of the Penitentiary Facility in Włocławek). In the years 1999–2019, people with secondary education prevailed in the prison. The largest number of prison officers with secondary education, i.e. 76.3%, worked at the penitentiary facility in 2002, and the lowest, in 2017 (51.5%). The high percentage of people with secondary education is attributed to the high number of officers employed in the security department, where non-commissioned officers, whose positions require secondary education, constitute the majority. Due to the high capacity of the penitentiary, the security department must be large (Table 3). The largest number of prison officers with higher education (bachelor's or master's degrees), i.e. $\geq 48\%$, were employed in the penitentiary in 2015–2018. The smallest number of officers, who graduated from universities, i.e. 13.4%, worked in the penitentiary in 1999. Until 2012, prison officers with basic and basic vocational education also served in the prison. In 1999, the percentage of officers with basic and basic vocational education was comparable to that of university graduates employed in the penitentiary, i.e. 13.1% and 13.4%, respectively.

Years	Education						
	Basic and Basic Vocational	%	Secondary	%	Higher	%	
1999	37	13.1	208	73.5	38	13.4	
2000	31	11.2	206	74.4	40	14.4	
2001	27	9.7	207	74.2	45	16.1	
2002	18	6.5	213	76.3	48	17.2	
2003	12	4.3	208	75.1	57	20.6	
2004 11		3.8	206	72.3	68	23.9	
2005 12		4.1	205	72.0	68	23.9	
2006	15	5.3	193	67.7	77	27.0	
2007	20	6.7	192	64.0	88	29.3	
2008	19	6.0	197	63.0	97	31.0	
2009	20	6.3	193	60.5	106	33.2	
2010	21	6.6	186	58.7	110	34.7	
2011	18	5.7	178	56.5	119	37.8	
2012	2012 16		168	53.3	131	41.6	
2013 0		0	181	57.5	134	42.5	
2014 0		0	177	56.0	139	44.0	
2015	2015 0		162	51.9	150	48.1	
2016	0	0	165	52.0	152	48.0	
2017	0	0	158	51.5	149	48.5	
2018	0	0	172	52.0	159	48.0	
2019	0	0	172	52.6	155	47.4	

Table 3. Educational background of Prison Service officers in the Penitentiary Facility in Włocławek in 1999–2019

Source: own elaboration based on data obtained from the Penitentiary Institution in Włocławek

In terms of the percentage of officers with secondary and higher education, the data relating to the education of Prison Service officers at the Penitentiary Facility in Włocławek are comparable with the data on the education of prison officers at the Penitentiary Facility in Inowrocław (Kanarek-Lizik D., Stankowski W., 2014). On the example of these penitentiary units, the following tendency is observed: over the analysed period, the percent-

age of people with secondary education decreased, while the percentage of people with higher education increased. This means that the Prison Service officers at these facilities improved their professional qualifications.

The penitentiary department is dominated by Prison Service officers employed in officer positions, which require master's degrees. According to the list of official positions in the penitentiary department, we distinguish the following positions: manager, deputy manager, psychologist, counsellor (including employment counsellor) as well as inspector and prison officer instructor. A bachelor's degree is required for the positions of inspector and prison officer instructor (Order No. 89/2020 of the Director of the Penitentiary Facility in Włocławek).

In the years 1999–2013, people with both secondary and higher education were employed in the penitentiary department; however, those with higher education accounted for the majority. Since 2014, the penitentiary department includes only people with higher education (Table 4).

V	Education		Completed field of study		
Years	Secondary	Higher	Completed field of study		
1999	8	17	lack of data*		
2000	7	17			
2001	5	21			
2002	5	21			
2003	5	23			
2004	5	29			
2005	4	26			
2006	3	26			
2007	2	29			
2008	2	30			
2009	2	33			
2010	2	35			
2011	1	36			
2012	1	37			
2013	1	39			
2014	0	42	3 - administration, 30 - pedagogy (various specialties, including social rehabilitation education - 7), 5 - psychology, 1 - physical education, 1 - management, 1 - law, 1 - international relations		
2015	0	42	2 - administration, 29 - pedagogy (various specialties, including social rehabilitation education - 6), 7- psychology, 2 - physical education, 1 - management, 1 - law		
2016	0	42	2 - administration, 29 - pedagogy (various specialties, including social rehabilitation education - 6), 7- psychology, 2 - physical education, 1 - management, 1 - law		
2017	0	44	2 - administration, 1 - history, 30 - pedagogy (various specialties, including social rehabilitation education - 6), 6 - psychology, 3 - physical education, 2 - management		
2018	0	48	3 - administration, 1 - history, 34 - pedagogy (various specialties, including social rehabilitation education - 6), 6 - psychology, 3 - physical education, 1 - management		
2019	0	45	2 - administration, 1 - history, 30 - pedagogy (various specialties, including social rehabilitation education - 6), 6 - psychology, 3 - physical education, 2 - management		

Table 4. Education of Prison Service officers of the penitentiary department at the Penitentiary Facility in Włocławek in 1999-2019

Source: own elaboration based on data obtained from the Penitentiary Facility in Włocławek

(*) - In the years 1999–2013, no data relating to the field of study completed by the Prison Service officers of the penitentiary department was collected at the Penitentiary Facility in Wlocławek.

The analysis of the data summarised in Table 4 indicates that in the years 2014–2019, Prison Service officers of the penitentiary department most often graduated from the field of study of pedagogy. They completed various specialties, which most often differed from the major, i.e. social rehabilitation education. Graduates of social rehabilitation education are a minority in the penitentiary department. There are no graduates of penitentiary pedagogy among the employees of the penitentiary department.

Conclusions

As a summary of the above considerations, the author made the following conclusions:

1. The total number of Prison Service officers in the penitentiary facility in the years 1999–2019 ranged from 277 to 331 officers. The lowest number of Prison Service officers was recorded in 2000 and 2003 (277), and the highest in 2018 (331). The increase in the number of Prison Service officers is related to, among others, the increasing capacity of the prison, which in the analysed period ranged from 929 to 1,258 places.

2. The number of Prison Service officers at the penitentiary department in the years 1999–2019 increased significantly. The smallest number of officers in this department, i.e. 24 people, were employed by the penitentiary facility in 2000, and the highest, i.e. 48 people, in 2018. Thus, the number of employees of the penitentiary department in the analysed period doubled. The increase in the number of Prison Service officers in the penitentiary department affects the quality of the social rehabilitation work at the penitentiary facility; therefore, it is advisable that this trend is maintained.

3. In the years 1999–2019, men constituted the vast majority of all Prison Service officers. The largest number of male Prison Service officers, i.e. 94.7%, served at the penitentiary facility in 1999, while the lowest number, i.e. from 85.3% to 85.8%, in the years 2015–2019. The percentage of female Prison Service officers grew systematically. In 1999, they accounted for 5.3% of all Prison Service officers, while in 2019, for 14.7%. In light of the above data, it should be stated that the pace of the increase of the number of female Prison Service officers at the penitentiary facility is too slow.

The low percentage of women employed at the facility is largely a consequence the staff policy of the prison system. Specifically, when hiring new Prison Service officers, the penitentiary/detention centre is most often guided by the purpose of the penitentiary facility. It is believed that if a penitentiary facility is intended for male inmates, men should dominate the structure of the prison staff. Based on many years of penitentiary practice (Kanarek-Lizik D., Stankowski W., 2014), the author believes that when employing Prison Service officers, one should primarily be guided by their professional qualifications as well as physical and mental predispositions to work in a rehabilitation institution, and to a lesser extent by the purpose of the penitentiary facility.

4. Women in the penitentiary department are in the minority. In 1999 and 2000, the percentage of women was only 8% and 8.3%, respectively. Nonetheless, the number of women in the penitentiary department has been steadily growing and in 2019, reached 42.2%. This percentage is almost three times higher than the percentage of female Prison Service officers in the entire penitentiary facility.(Marcin Strzelec,2019.) It is advisable to maintain this pace of increase in the number of women in the penitentiary department. (Strzelec M., 2019).

5. In the years 1999–2019, people with secondary education prevailed at the penitentiary facility. The highest number of officers with secondary education at the penitentiary facility, i.e. 76.3%, was recorded in 2002, while the lowest, i.e. 51.5%, in 2017.

The largest number of Prison Service officers with higher education (bachelor's or master's degrees), i.e. \geq 48%, were employed in the penitentiary in 2015–2018. The smallest number of officers, who graduated from universities, i.e. 13.4%, worked at the penitentiary facility in 1999. Until 2012, Prison Service officers with primary and basic vocational education also served in the prison.

On the example of the Penitentiary Facility in Włocławek, the following tendency is observed: over the analysed period, the percentage of people with secondary education decreased, while the percentage of people with higher education increased. This means that Prison Service officers improved their professional qualifications. This is a good forecast for the future because most often, Prison Service officers improve their professional qualifications on their own initiative. 6. In the years 1999–2013, people with both secondary and higher education were employed in the penitentiary department; however, those with higher education accounted for the majority. Since 2014, the penitentiary department includes only people with higher education. In the years 2014–2019, Prison Service officers of the penitentiary department most often graduated from the field of study of pedagogy. They completed various specialties, which most often different from the major, i.e. social rehabilitation education. Graduates of social rehabilitation education are a minority in the penitentiary department. Moreover, in the penitentiary department, there were no people who completed their specialisation in penitentiary pedagogy. It is advisable to hire more graduates of rehabilitation pedagogy and penitentiary pedagogy to work in the penitentiary department. In addition, employees of the penitentiary department, who have not completed social rehabilitation education education education specialisation, should be motivated to improve their professional qualifications, i.e. to complete their education, e.g. at postgraduate studies in the field of rehabilitation pedagogy or penitentiary pedagogy.

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Dorota KANAREK-LIZIK is the doctor of social sciences in the field of pedagogy, officer of the Prison Service. Currently working at the Psychopedagogical Research Laboratory of the Research and Development Institute at the Higher School of Criminology and Penitentiary Science in Warsaw. Research interests: adaptation of convicts to prison conditions; education of prison service officers. **ORCID ID:** orcid.org/0000-0002-1336-3228